



**Naval Facilities Engineering Systems Command,  
Marianas**  
PSC 455, Box 195  
FPO AP 96540-2937

**MILITARY RELOCATION TO GUAM AND CNMI  
PROGRAMMATIC AGREEMENT (PA) MEMO #1**

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| <b>Project:</b> P-411 Youth Center – Construction  | <b>Date:</b> January 24, 2025<br><b>Comment Period Open Until:</b><br>March 10, 2025 |
| <b>Project Location:</b> Andersen Air Force Base, Guam   | <b>Prepared By:</b> NAVFAC Pacific   |
| <b>PROJECT SUMMARY:</b>  |  |
| <p>This project proposes to construct a Youth Center at Andersen Air Force Base (AAFB), Guam. The facility will include child development spaces, core administration, staff support, facility support, and outdoor activity spaces. This project also proposes utility infrastructure, paving, parking and grounds improvements. The facility would support the School Age Care program.</p> <p>This project was identified after preparation of the Final Environmental Impact Study (FEIS) for the military relocation to Guam and the Commonwealth of the Northern Mariana Islands (CNMI) and Appendix E under various projects of the <i>2011 Programmatic Agreement (PA) among the Department of Defense, the Advisory Council on Historic Preservation, the Guam State Historic Preservation Officer, and the Commonwealth of the Northern Mariana Islands State Historic Preservation Officer Regarding the Relocation to the Islands of Guam and Tinian.</i></p> <p>In accordance with Stipulation IV.E.2.a., this PA Memo presents information to allow the Guam State Historic Preservation Officer (SHPO) and the public the opportunity to provide comments on the identification and evaluation of historic properties and the finding of effects.</p> |  |
| <b>PROJECT LOCATION:</b>   |  |
| <p>The P-411 project is located at Andersen Air Force Base, mostly within the family housing area. The base occupies a mostly flat, uplifted limestone plateau in the northern portion of the island of Guam. The majority of the interior of the island is comprised of Mariana Limestone.</p> <p>The total Area of Potential Effects (APE) for P-411 is 5.05 hectares (12.5 acres) (Figure 1).</p>   |  |

**1** This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the 2011 PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

**PROJECT DESCRIPTION:**

The proposed construction activities would build a low-rise School Age Care facility attached to and structurally independent from existing youth center facility, Building 1622. The facility would include child development spaces, core administration, staff support, facility support, and outdoor activity spaces. Eight additional privately-owned vehicle (POV) parking spaces would be provided adjacent to the site. Fire lanes would be widened to meet requirements, and displaced parking stalls will be relocated adjacent to the existing Building 1622 lot.

Renovation work would also be required to attach to Building 1622. Ventilation equipment would be replaced or relocated and a new fire safety system installed to tie the new building with the existing. The roof would be integrated with drainage of the new facility. Ant-Terrorism upgrades to the existing facility would be required as well as seismic upgrades to meet current codes and requirements.

Facilities work would include telecommunications installations, mechanical, and electrical utilities. Site preparation includes clearing and grubbing, fine grading and temporary erosion and soil control. Special foundation features include cavity probing and grouting at foundation location and structural fill. Munitions of explosives concern survey may also be necessary to support construction.

**IDENTIFICATION OF HISTORIC PROPERTIES:**

The 2011 PA describes the overall efforts taken to identify historic properties in Stipulation IV, including archival research, oral studies, and interviews. Archaeological surveys have been conducted in and around the APE. Regulation does not require survey of an entire APE or identification of all historic properties, and 36 CFR Part 800.4(b)(1) states that a reasonable and good faith effort to carry out appropriate identification efforts shall be made. The 2011 PA directs the PA Memo process to allow for members of the public to provide input on the identification and evaluation of historic properties. The input sought includes knowledge on specific historic properties not yet identified by previous efforts, and assistance in identifying issues relating to effects on historic properties.

Enclosure 1 is a list of references supporting identification efforts in and near the APE. Figure 2 illustrates the scope of these efforts. Figure 3 contains sensitive locational information provided to the SHPO.

A reconnaissance survey was conducted in 1983 (Davis 1983) by Territorial Archaeology Laboratory that focused on the investigation of possible archaeological resources within the main base area of AAFB. A 2007 archaeological survey that covered a portion of the housing area did not locate any eligible archaeological sites (Welch 2010). In 2012 an archaeological and a historic architectural survey were completed for the housing area. No archaeological or architectural resources of significance were located (Dixon 2014). Two other historic architectural surveys

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conducted for AAFB did not identify any eligible structures in the housing area (Mason Architects 2004; Mohlman 2015). A review of the history and development of the family housing area in these reports indicated the area has been significantly modified since World War II. There are no archaeological historic properties located within the APE.

Building 1622, proposed for alteration by this project, was constructed in 1995. Although within the area included in the Wherry and Capehart Era Family Housing Program Comment by the Advisory Council on Historic Preservation in 2004, it is not a component covered by the Comment and is not a historic property.

In accordance with Stipulation VI.F. of the 2011 PA, the Department of Defense has retained a full-time archaeologist to provide site checks, oversee coordination and execution of the archaeological mitigation measures in the 2011 PA and to provide quality control. This individual is on-staff at MCBCB, and is designated to respond to and report any inadvertent discoveries to the Signatories, Invited Signatories, and Concurring Parties per Stipulation XII of the 2011 PA.

**FINDING OF EFFECTS:**

The DON finds that the project will have no historic properties affected because there are none within the APE.

In the event of a post review discovery the DON will follow the procedures outlined in Stipulation XI of the 2011 PA. If comments received during the PA Memo process result in new information regarding historic properties, consultation will continue pursuant to the 2011 PA. Otherwise, PA Memo #2 will not be required as there will be no mitigation proposed.

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**3** This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the 2011 PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

**Enclosure 1**

Advisory Council on Historic Preservation  
2004 Program Comment for Wherry and Capehart Era Family Housing at Air Force and Navy Bases.

Davis, R.

1983 *Andersen Air Force Base Central Reconnaissance Survey*. Government of Guam Department of Parks and Recreation. MS on file at Andersen AFB, 36CVS/CVN, Guam.

Dixon, B. and S. Walker

2011 *Cultural Resource Investigations Conducted in the Territory of Guam Supporting the Joint Guam Build-Up Environmental Impact Statement: Final Archaeological Surveys on Guam 2009 at Proposed Utility Sites, Harmon Property, and Andersen AFB*. Prepared for Naval Facilities Engineering Command, Pacific Division, by TEC Inc.

Dixon, B., T. Rudolph, A. Jalandoni, I. Nelson, M. Hroncich-Conner, S. Leary, R. Schaefer, E. Lash, M. Todd

2014a *Proposed Guam and CNMI Military Relocation 2012 Roadmap Adjustments SEIS Live-Fire Training Range Complex Footprint, Main Cantonment, Utilities, Communications, Well field Alternative and Access Route Options: Potential Direct Impact Area In-Fill Cultural Resource Study*. Prepared for the Naval Facilities Engineering Command, Pacific Division. Prepared by Cardno TEC, Inc., Honolulu, HI.

Guam State Historic Preservation Officer

2015 Amendment to Review and Notification Demolition of 85 Structures in Family Housing, Main Base, Andersen Air Force Base, Guam. RC2013-0782, AAFB Project RSC # 13-0050. Letter on file Andersen AFB.

Mason Architects, Inc.

2004 *Historic Building and Associated Landscape/Viewsheds Inventory and Evaluation for Andersen Air Force Base, Guam, 2004 Update*. Prepared for Andersen Air Force Base, Guam, by Mason Architects, Inc., Honolulu.

Mohlman, G.

2015 (*GIS data labeled 2013*) *Final Report Historic Inventory Survey Andersen Air Force Base, Territory of Guam*. Prepared for NAVFAC Marianas by Southeastern Archaeological Research, Inc.

Salo, E. and G. Mohlman

2012 Historic American Engineering Record for Andersen Air Force Base, North Field. February.

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**4** This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the 2011 PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

SEARCH and Cardno TEC

2015 Integrated Cultural Resource Management Plan, Andersen Air Force Base, Joint Region Marianas. Contract No. N62742-09-D-1960, Task Order JQ03. Prepared for Naval Facilities Engineering Command Marianas.

Welch, D.

2010 *Archaeological Survey and Cultural Resource Studies Conducted in 2007 on the Island of Guam in Support of the Joint Guam Build-Up Environmental Impact Statement*. 2 volumes. Prepared for the Department of the Navy, Pacific Division, Naval Facilities Engineering Command, Pearl Harbor, Hawai'i. International Archaeological Research Institute, Inc., Honolulu.

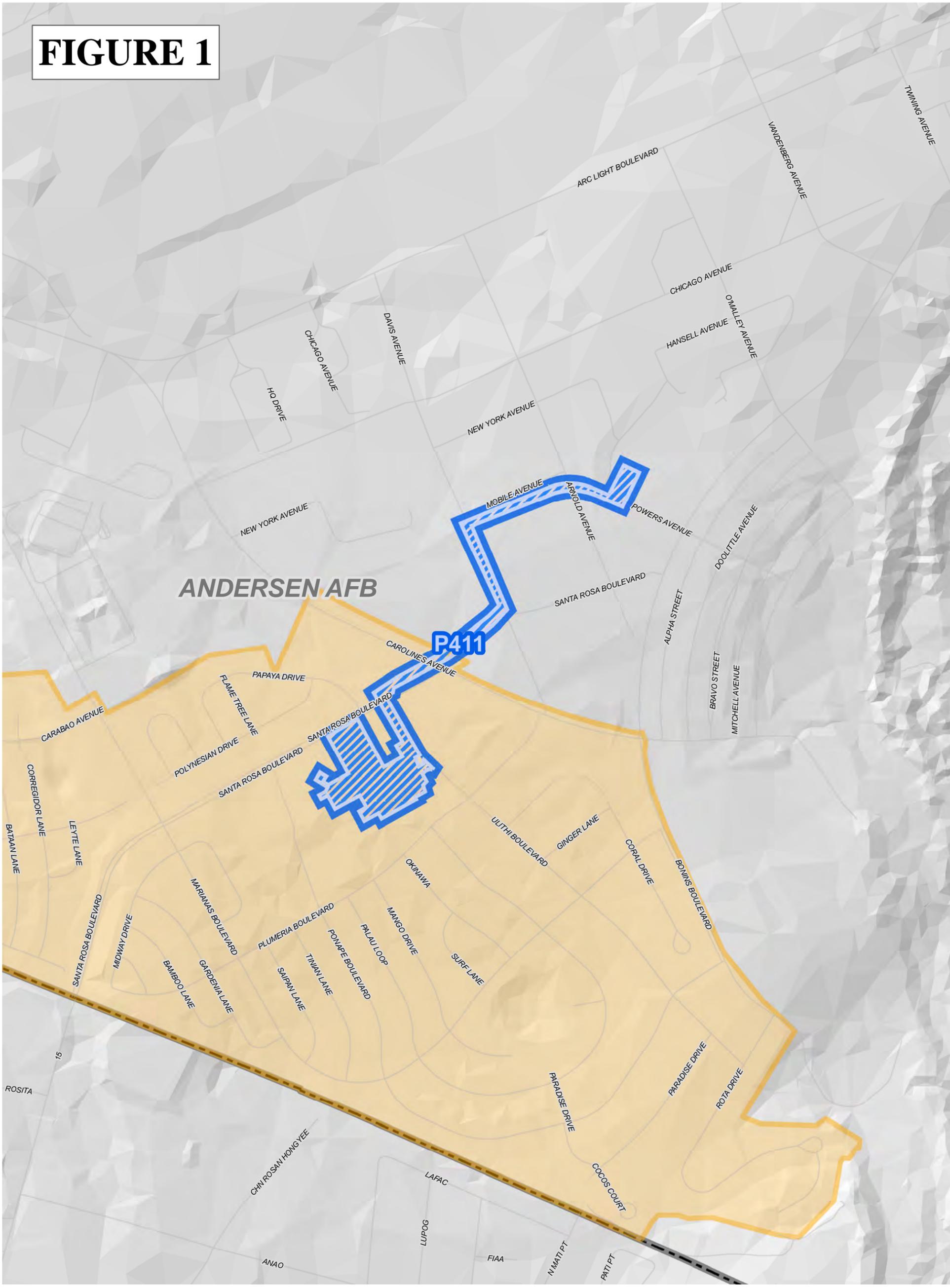
Tuggle, H.D.

1993. Small and Developed Parcel Survey Areas. Pages 35-42 in *The Archaeology of Orote Peninsula: Phase I and II Archaeological Survey of Areas Proposed for Projects to Accommodate Relocation of Navy Activities from the Philippines to Guam, Mariana Islands*. J. James Carucci. Prepared for Belt Collins and Associates by International Archaeological Research Institute, Inc., Honolulu, HI.

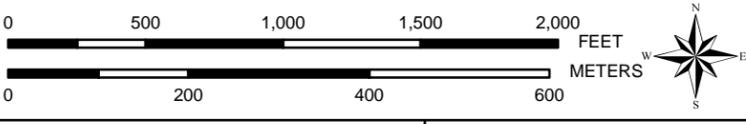
Yoklavich, A.K. and H.D. Tuggle

2004 Andersen Air Force Base Historic Survey Report. International Archaeological Research Institute, Inc., Honolulu.

# FIGURE 1



**AAFB - P-411, Youth Center  
- PA Memo - Construction Area**



PREPARED BY:  
Naval Facilities Engineering Command Pacific Division  
Guam Program Management Office  
DATE: 15 Nov 2024



Coordinate System: Geographic  
Projection: N/A  
Datum: D WGS 1984

## Legend

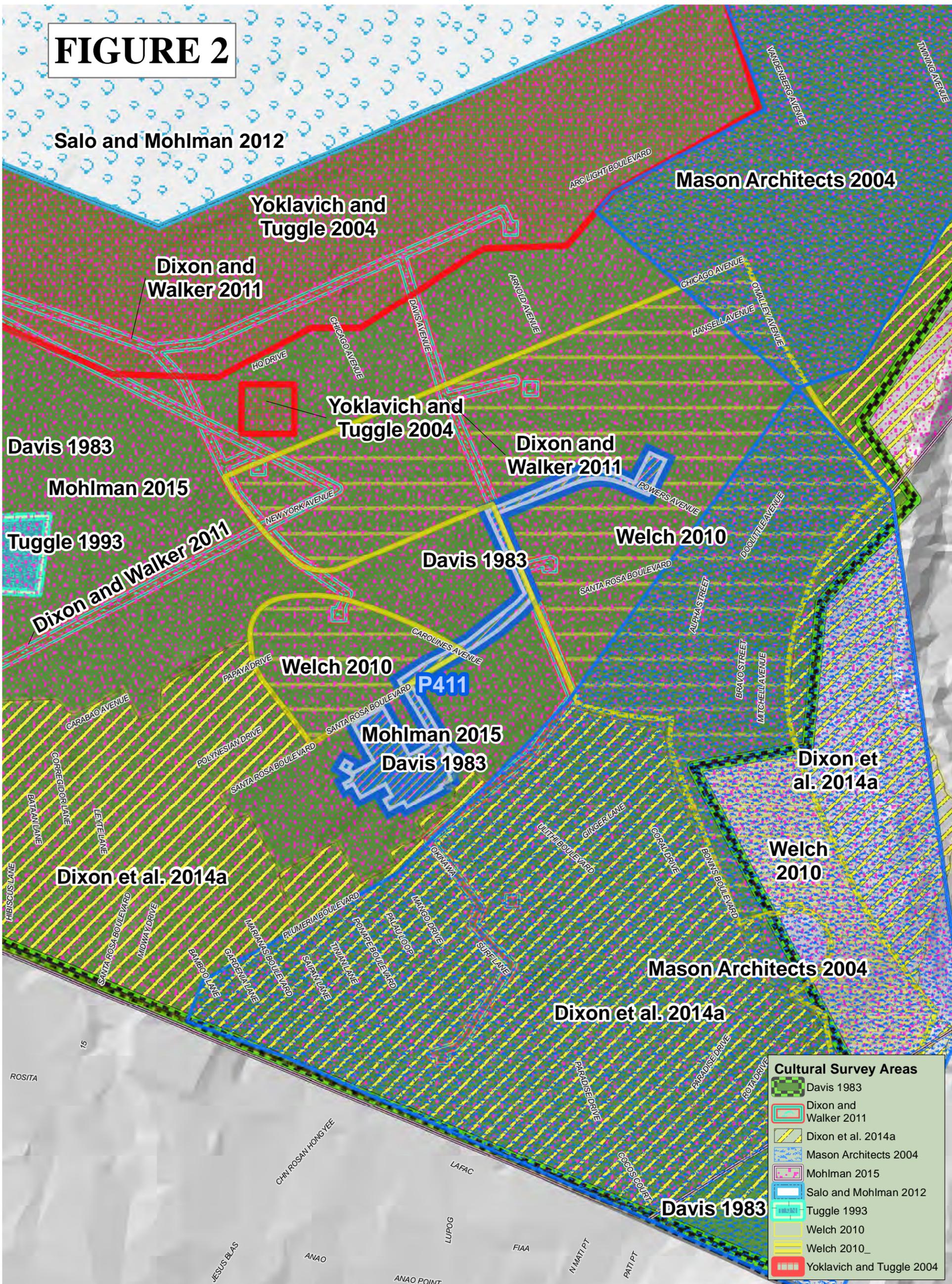
-  P-411 - Youth Center - APE
-  2015 Andersen Housing Program - PA Memo Boundary
-  Military Installations

**Total APE Area  
P-411 = 12.5 Acres**



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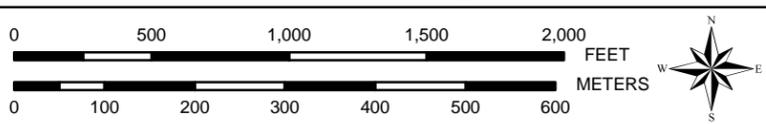
# FIGURE 2



**Cultural Survey Areas**

- Davis 1983
- Dixon and Walker 2011
- Dixon et al. 2014a
- Mason Architects 2004
- Mohlman 2015
- Salo and Mohlman 2012
- Tuggle 1993
- Welch 2010
- Welch 2010\_
- Yoklavich and Tuggle 2004

**AAFB - P-411, Youth Center  
- PA Memo - Survey Areas**



PREPARED BY:  
Naval Facilities Engineering Command Pacific Division  
Guam Program Management Office  
DATE: 15 Nov 2024



Coordinate System: UTM Zone 55 North  
Projection: Transverse Mercator  
Datum: D WGS 1984

**Legend**

- P-411 - Youth Center - APE
- Military Installations



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# Military Relocation PA Memo Comment Form

2025

If submitting via **e-mail**, scan and send to: [NFM-CRIWebComments@us.navy.mil](mailto:NFM-CRIWebComments@us.navy.mil)

If submitting via **postal mail**, send to:

Attn: CRI Web Comments  
Code EV23, NAVFAC Pacific  
258 Makalapa Drive, Suite 100  
JBPHH, Hawaii 96860-3134

Submitted comments will be posted on the Navy's Cultural Resources Information (CRI) web site. Information presented on the CRI web site is considered public. The sections highlighted in **red** are required to be completed in order for a comment to be posted.

## Privacy Act Statement

Personal information will only be used to contact you regarding the comments you submit. This information will only be shared with another government agency if your inquiry relates to that agency, or as otherwise required by law. We will not create individual profiles or give your information to any private organization. While you must provide a valid e-mail address or postal address, please **DO NOT** include personally identifying information such as a social security number.

By submitting this comment form, you agree not to include content that is offensive in nature, such as profanity, personal attacks on individuals, and racist or abusive language.

**PROJECT:** P-411 Youth Center – Construction

**SUBJECT:** PA Memo#1

**Date:** \_\_\_\_\_

**Name:** \_\_\_\_\_

**CRI User Name** (if you don't want your real name to be posted with your comment on the CRI web site):

\_\_\_\_\_

**E-Mail Address:** \_\_\_\_\_

**and/or**

**Postal Mail Address:** \_\_\_\_\_

**COMMENTS:** \_\_\_\_\_

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